



DEPARTMENT OF THE NAVY

NAVY PERSONNEL COMMAND
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From: Commander, Navy Personnel Command (PERS-00D)
To: Distribution

Subj: ANNUAL REPORT, CALENDAR YEAR 2025; LIMITING THE USE OF
RESTRICTIVE HOUSING WITHIN THE NAVY SHORE CORRECTIONS SYSTEM

Ref: (a) U.S. Department of Justice Report and Recommendations Concerning the Use of
Restrictive Housing, Final Report, January 2019
(b) Presidential Memorandum (Limiting the Use of Restrictive Housing by the Federal
Government), 1 March 2016
(c) DoDI 1325.07 of 21 November 2024
(d) BUPERSINST 1640.24B
(e) SECNAV M-1640.1

1. Purpose. To publish annual aggregate restrictive housing (RH) data per references (a) through (e) occurring within U.S. Navy shore military correctional facilities (MCF).

2. Background

a. National correctional reform led to the publication of reference (a) that established policy recommendations for the Department of Justice (DOJ) federal correctional system, including “guiding principles” for all U.S. correctional agencies. References (b) and (c) direct full implementation of recommendations contained in reference (a).

b. Reference (a) provides the definition of “restrictive housing” as detention that involves three basic elements:

- (1) Removal from the general prisoner population, whether voluntary or involuntary;
- (2) Placement in a locked room or cell, whether alone or with another prisoner; and
- (3) Inability to leave the room or cell for the vast majority of the day (defined as 22 hours or more per day).

c. Per reference (d), in Navy MCFs, RH status is administered in the Special Quarters (SQ) housing unit. The use of RH status will be administered as the exception. On rare occasion, to safely administer the corrections mission, a prisoner may meet the definitional parameters expressed in paragraph 2b above and be considered on RH status.

d. Navy standard correctional practices result in a very limited percentage of the overall MCF population being housed on RH status. Additionally, the SQ Plan of the Day routinely and by design, unless for cause, allows out of cell time for periods more than 2 hours daily (e.g., recreation, sunshine call, showering, programming, etc.). Since 1 September 2016, the guiding principles of reference (a) have been incorporated into pre-existing Navy corrections SQ administration and operations to meet the

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intent of references (a) and (b). The implementation includes the collection of RH data elements outlined in reference (a).

e. The RH data for the Calendar Year 2025 (CY-25) Annual Report was gathered from six Navy shore MCFs located within the U.S. and one overseas, to include:

- (1) Naval Consolidated Brig (NAVCONBRIG) Charleston, Charleston, South Carolina;
- (2) NAVCONBRIG Charleston Detachment (DET) Chesapeake, Chesapeake, Virginia;
- (3) NAVCONBRIG Miramar, San Diego, California;
- (4) NAVCONBRIG Miramar (DET) Pearl Harbor, Hawaii;
- (5) Pretrial Confinement Facility (PCF), Naval Air Station Jacksonville, Florida; and
- (6) PCF Yokosuka, Japan.

3. General Information

a. On 31 December 2025, there were 215 prisoners were confined within the six U.S. Navy shore MCFs. Of this population, 206 prisoners were male and 9 were female.

b. During CY-25, there was a total of 284 new admissions into the U.S. Navy shore corrections system, encompassing 262 male and 22 female offenders.

4. Aggregate Data (CY-25: 1 January 2025 – 31 December 2025). There were no prisoners within U.S. Navy shore MCFs that were housed on RH status in CY-25 so there is no aggregate data to provide for this calendar year.

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